

# **Annual Report**

2003-2004

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## **Message from the Chief Commissioner**

June 2004



I am pleased to report on the work of the Ontario Human Rights Commission for the April 1, 2003 to March 31, 2004 fiscal year.

This year, the Commission opened 2,450 cases and closed 2,038 cases. The active caseload on March 31, 2004 was 2,549 cases. The average age of the Commission's active caseload was 10.8 months, which indicates that the Commission continues to maintain a caseload that is 12

months or less. The Commission referred a record 288 human rights complaints to the Human Rights Tribunal of Ontario.

During 2003-2004, the Commission accomplished several key achievements. Most notably, the Commission:

- conducted an inquiry into the effects of racial profiling on individuals, their families and communities, and released its report on the inquiry entitled. Paying the Price: the Human Cost of Racial Profiling:
- released a consultation report on disability and access to education services entitled. The Opportunity to Succeed: Achieving Barrier-free Education for Students with Disabilities:
- launched a public education awareness campaign to address age discrimination in partnership with Shoppers Drug Mart and CARP, the Canadian Association for the Fifty-Plus;
- referred 200 autism-related complaints to the Human Rights Tribunal of Ontario: and.
- secured commitments from seven restaurant chains following the Commission's report, Dining Out Accessibly.

Finally, I am grateful to staff for their continued hard work, which has enabled the Commission to meet a number of challenges during the past year.

Keith C. Norton Q.C., B.A., LL.B

Chief Commissioner

The Ontario Human Rights Commission (the "Commission") is an arm's length agency of the government, accountable to the Legislature of Ontario through the Attorney General. The Commission's principal functions are set out in the Ontario Human Rights Code (the "Code") and include the promotion and advancement of human rights and the investigation, mediation, settlement and litigation of complaints.

## **Caseload Management**

Under the *Code*, the Commission is required to receive all complaints that fall within its jurisdiction. In the fiscal year 2003-2004, 2,450 new complaints were filed at the Commission. This amounts to an increase of 674 cases (or 38%) over complaints filed in the 2002-2003 fiscal period and represents a general rise in complaints across most grounds of discrimination. Until this past year, new complaints filed generally remained below 2,000 cases per year. During the same period, the Commission closed 2,038 complaints.

## Inquiry and Intake

In 2003-2004, the Commission's Inquiry and Intake office received 2,275 written inquiries, attended to 843 visitors to the office and responded to 42,650 of the 67,216 telephone calls it received.

Staff sent out 4,847 intake packages, and received 2,709 completed intake packages in return.

#### Mediation

The Commission's Mediation Office offers both formal and informal mediation services to parties. During 2003-2004, the Mediation Office closed 1,104 cases, and the mediation settlement rate was 71%.

## Investigation

The Commission's Investigation Office conducts investigation and conciliation of complaints that are not settled or otherwise resolved through the Mediation Office. In this fiscal year, the total number of cases closed through investigation was 934.

#### The Caseload

On March 31, 2004, the Commission's active caseload was 2,549 cases. This represents an increase of 412 cases over last year's caseload of 2,137.

Despite an increase in the number of complaints filed, the Commission closed 2,038 cases compared to the 1,954 complaints closed last year, and continued to reduce the average age of the Commission's active caseload from 11.5 months to 10.8 months.

The Commission also referred a record 288 cases to the Human Rights Tribunal of Ontario (200 of which are being heard together). Last year, 58 referrals were made.

## **Policy Development**

In keeping with its mandate to promote understanding of human rights and to conduct research to eliminate discriminatory practices, the Commission undertook a number of policy development initiatives in 2003-2004. Commission policies and guidelines are approved public statements that set out the Commission's interpretation of the Code.

## Racial Profiling

During the year 2003-2004, the Commission completed its inquiry into the effects of racial profiling on communities. The purpose of the inquiry was twofold: to give a voice to individuals who have experienced profiling and, in doing so, raise awareness of the negative consequences of profiling among people who have not been impacted by it.

On December 9, 2003, the Commission released its final Report on the inquiry entitled Paying the Price: the Human Cost of Racial Profiling. The Report looks at the impact of racial profiling on individuals who have experienced it, their families and their communities, and the detrimental effects of this practice on society as a whole.

The Report provides recommendations aimed at ending the practice of profiling where it already exists, improving the monitoring of situations where it is alleged to occur, and preventing incidents of profiling from occurring in the first place. The Report received major media coverage, and on the whole, elicited favourable reaction from the public. Information generated during the inquiry will also be used to inform the Commission's work towards policy development on the ground of race.

## Disability and Education

In October 2003, the Commission released a Consultation Report entitled *The* Opportunity to Succeed: Achieving Barrier-free Education for Students with Disabilities.

The Report represents an overview of the feedback received from consultees from across the province during the Commission's consultation in the fall of 2002. It canvasses human rights issues that arise in the provision of education to students with disabilities at the primary, secondary and post-secondary levels, outlines actions required by parties to the accommodation process and sets out the Commission's own commitments in this regard.

The Commission is currently developing *Guidelines on Accessible Education* as a companion document to the Consultation Report. The *Guidelines* will outline the Commission's interpretation of the legal responsibilities of all parties to the accommodation process with respect to: access to education, combating negative attitudes and stereotypes, determining and providing appropriate accommodations, respecting the confidentiality of persons with disabilities, developing a dignified and effective accommodation process, and applying the undue hardship standard.

## Aboriginal Human Rights Program

Throughout the 2003-2004 year, the Commission continued its partnership with the Native Canadian Centre of Toronto in conducting the Aboriginal Human Rights Program. The objectives of this program, now in its fourth year of operation, are to create and build on awareness of the *Code* among people of Aboriginal communities and to enhance their access to the Commission's services. A human rights coordinator was engaged to provide information and support to individuals experiencing discrimination and assist them with access to the Commission's complaint process, if required. Three public education activities per month were held in workplaces, schools and community agencies. The Commission will be consulting with community representatives to develop some options for building on what has been learned through the program to date.

## Restaurant Accessibility Initiative

In June 2003, the results of an independent accessibility audit of seven restaurant chains prepared for the Commission were shared with Country Style Donuts, McDonalds, Pizza Hut, Starbucks, Subway, Swiss Chalet and Tim Hortons.

The audit of four sites per chain demonstrated the nature of barriers that customers with disabilities would face. These included lack of safe pedestrian routes into the restaurant, automatic doors at entrances, lower counter heights at cash registers or self-serve areas, Braille menus, and accessible washroom facilities.

The Commission believes that rather than addressing barriers on the basis of one human rights complaint at a time, it is far more preferable that businesses make commitments and take steps to achieve inclusive facilities voluntarily and cooperatively.

During the fall, the Chief Commissioner met with representatives from the chains and found their willingness to cooperate and discuss concerns to be very positive. All seven chains made commitments to a process that will eliminate barriers for customers with disabilities.

The Commission's report on this initiative entitled, *Dining Out Accessibly* is scheduled for release in April 2004. The Commission plans to seek similar cooperation and commitments from others in the restaurant and hospitality industry.

## **Advice on Human Rights Matters**

As part of its mandate to eliminate discrimination in society and advance broader societal and human rights issues as they emerge, the Commission provided advice on a number of matters.

## Mandatory Retirement

The Chief Commissioner issued a press release in May 2003 regarding the introduction of a Bill that would provide more flexibility and choice in the area of retirement. He also wrote to the new government in January 2004, encouraging them to reintroduce legislation that will eliminate the requirement for workers to retire at age 65 and provide them with human rights protections in the workplace.

## **ODA Submission**

In March 2004, the Commission presented an in-depth submission to the Ministry of Citizenship and Immigration, outlining the need for reform to the *Ontarians with Disabilities Act*. The steady increase in recent years of complaints by persons with disabilities to the OHRC illustrates the importance of making the *Ontarians with Disabilities Act* an agent of real change for persons with disabilities in this province.

The submission describes priorities for change as well as the human rights principles that should be reflected in a revised *Ontarians with Disabilities Act*.

The Commission believes that, in order to be effective, the *Ontarians with Disabilities Act* must apply to the private as well as the public sector, build on the protections of the *Code* and accepted human rights principles, and address more precisely the issues of persons with non-mobility related disabilities. Accessibility plans should be retained and refined as essential tools for achieving a barrier-free Ontario, and accessibility standards should be developed and applied. Measures for receiving and resolving complaints are also essential, as are monitoring, public reporting and accountability measures for the body charged with administering and enforcing the *Ontarians with Disabilities Act*.

## Accessible Public Transit

In keeping with its stated commitment to promote accessible public transit, the Commission, working with the Ontario Community Transportation Association (OCTA), discussed accessibility issues as part of a panel at the Ontario Transportation Expo Annual Conference in April 2003.

Commission staff also participated in OCTA's four regional meetings held in October 2003 with over 40 transit authorities across the province. As well, in its March 2004 submission on the *Ontarians With Disabilities Act*, the Commission identified public transit as one of several key sectors where a sustained collaborative approach and standards setting are needed to bring about progressive realization of rights.

#### Other Matters

The Commission also wrote to:

- the Minister of Health and Long-Term Care and the Association of Municipalities of Ontario about the possible adverse effects of the Ministry's proposed strategy of using chemical agents to deal with the West Nile Virus on persons protected by the *Code*, including pregnant women, young children and persons with disabilities, in particular, persons with environmental sensitivities;
- the major providers of gas station services, outlining their responsibilities under the *Code* to provide equal and appropriate service to persons with disabilities;
- the Minister of Children's Services and the Minister of Education regarding access to preschool programs for deaf/hard of hearing children;
- the Psychiatric Patient Advocate Office in response to two concerns raised about the rights of persons with mental illness: the search and seizure of personal property of patients living in psychiatric facilities; and, the *Coroners* Act stipulation that inquests for deaths of persons involuntarily committed to psychiatric facilities are discretionary; and,
- the Minister of Community Safety and Correctional Services outlining that, when undertaken appropriately, race-based data collection can be an effective component of a broad strategy for preventing social phenomena widely recognized as discriminatory, such as racial profiling. The Commission plans to release guidelines on data collection early in the 2004-2005 fiscal year.

# Increasing Awareness through Public Education and Partnerships

Another important function of the Commission is to develop and conduct programs of public information and education.

During the 2003-2004 fiscal year, the Commission participated in a total of 105 public education events to community groups, employer groups, law offices and educators reaching nearly 9,000 individuals. Presentations covered a variety of topics ranging from workplace harassment and accommodation for persons with disabilities in educational settings to racial profiling and accessibility of public transit. The Chief Commissioner also spoke with educational groups, including elementary and secondary school students, and teacher and postsecondary faculties, at conferences organized by law offices and legal clinics, and met with visiting international delegations. And, many more individuals are reached through other initiatives, such as the Commission's public awareness campaigns.

## Shoppers Drug Mart and CARP – Age poster campaign

In July 2003, the Commission launched a public awareness campaign to counteract myths and stereotypes about older persons, in partnership with Shoppers Drug Mart and CARP, Canada's Association for the Fifty-Plus. For a two-week period from July 26<sup>th</sup> to August 9<sup>th</sup>, 2003, Shoppers Drug Mart stores across the country displayed the Commission's *Best Before* posters of older persons with the tagline, "Nobody has a shelf life. Stop age discrimination now. It's illegal, and it's just plain wrong." The drugstores also distributed a new leaflet on age discrimination to develop a better understanding by the public of ageism and its effects.

## HRPAO – Revised Human Rights at Work publication

In February 2004, the Commission, in partnership with the Human Resources Professionals Association of Ontario (HRPAO) launched a revised and expanded version of *Human Rights at Work*. This plain language guide for employers is one of the Commission's most popular publications and covers the key human rights issues in today's workplaces: job design and hiring, accommodating persons with disabilities, drug and alcohol testing, harassment policies and rights for pregnant employees and same-sex partners.

#### www.ohrc.on.ca

The Commission's Web site provides quick access to Commission policies, plain language guides, and to case summaries, news releases and information on consultations and upcoming initiatives.

During the fiscal year 2003-2004, 461,365 unique visits to the Web site were recorded, which represents an increase of more than 130,000 unique visits over the previous fiscal year. On average 1,261 people visited the Web site each day.

## International Human Rights Instruments

The Commission also provides input into Canada's reports, which are required under the various international human rights instruments to which Canada is a signatory.

In 2003-2004, the Commission provided information for Ontario's submission for Canada's 5<sup>th</sup> Report on the International Covenant on Civil and Political Rights, and submitted a response to the draft United Nations Human Rights Report on Canada (released in February 2004) following the Chief Commissioner's meeting in September 2003 with M. Doudou Diene, the U.N. Special Rapporteur on Contemporary Forms of Racism.

## Legal Services Branch

During the 2003-2004 fiscal year, the Legal Services Branch was involved in the following resolutions: 7 Human Rights Tribunal of Ontario decisions, 26 settlements, 5 judicial review decisions, 3 decisions from the Superior Court of Justice, 5 appeal court decisions, and 2 decisions from the Supreme Court of Canada.

At the end of the 2003-2004 fiscal year, the ongoing litigation in the Legal Services Branch comprised of: 292 complaints before the Human Rights Tribunal of Ontario (200 of these cases are being heard together), 12 judicial review applications before the Divisional Court, 2 cases before the Superior Court of Justice, 5 appeals before various Ontario Courts (including an intervention in the Court of Appeal), and 5 cases at the Supreme Court of Canada.

The following are highlights of some of the significant decisions, settlements, and cases over the past year.

## **Case Summary Highlights**

1. Parry Sound (District) Social Services Administration Board v. Ontario Public Service Employees Union, Local 324 (S.C.C.)

The Supreme Court of Canada ruled that a grievance arbitrator has the power and responsibility to enforce the substantive rights and obligations of human rights and other employment-related statutes as if they were part of the collective agreement. The Court stated that human rights and employment standards legislation set a standard below which an employer and union cannot contract. The Court therefore held that the Board of Arbitration was correct to conclude that

the substantive rights and obligations of the Human Rights Code are incorporated into each collective agreement over which an arbitrator has jurisdiction. Accordingly, the Supreme Court found no reason to interfere with the Board's finding that the subject matter of the grievance was arbitrable.

#### 2. Pritchard v. Ontario Human Rights Commission (S.C.C.)

The Court upheld the Commission's claim that a legal opinion provided to the Commissioners is subject to solicitor-client privilege and need not be disclosed to the parties to the complaint. Solicitor-client privilege applies with equal force in the context of advice given to an administrative board by in-house counsel as it does to advice given in the realm of private law.

The "common interest" or "joint interest" exception to solicitor-client privilege does not apply to the Commission because it does not share an interest with the parties before it. The Commission is a disinterested gatekeeper for human rights complaints and, by definition, does not have a stake in the outcome of any claim. The Commission neither has a trust relationship with, nor owes a fiduciary duty to, the parties appearing before it. Procedural fairness also does not require the disclosure of a privileged legal opinion.

Section 10 of the Judicial Review Procedure Act does not clearly or unequivocally express an intention to abrogate solicitor-client privilege, nor does it stipulate that the "record" includes legal opinions. As such, "record of the proceedings" should not be read to include privileged communications from Commission counsel to the Commission.

#### 3. Canada Mortgage and Housing Corp. v. Iness (Ont. Court of Appeal)

The Court of Appeal held that the eligibility criteria attached to a federal government housing grant (here, between the Canada Mortgage and Housing Corp. (CMHC) and Caroline Co-Operative Homes Inc.) was not subject to provincial human rights legislation.

The complainant alleged that one of the criteria under which she received a housing subsidy discriminated against her as a person in receipt of social assistance. After referral of the complaint to the Human Rights Tribunal of Ontario, the complainant successfully added CMHC as a respondent in the proceedings on the basis that CMHC's funding policy and Operating Agreement were subject to provincial regulatory authority under the Code. On judicial review, however, the Divisional Court quashed the Tribunal's order. The Court of Appeal, in dismissing the appeal, concluded that CMHC's authority to advance funds to the Co-op was a valid exercise of the federal government's "spending power" and was not an attempt to regulate a matter within provincial jurisdiction. The Court also agreed with the Divisional Court that, by virtue of the doctrine of interjurisdictional immunity, the Code must be read down so as not to limit the

authority given to CMHC by valid federal legislation since the terms on which CMHC disburses federal funds are part of its core function.

The complainant is seeking leave to appeal to the Supreme Court of Canada.

## 4. Her Majesty the Queen in Right of Ontario v. Michael McKinnon and Ontario Human Rights Commission (Ont. Div. Ct.)

The Ministry of Correctional Services appealed from a decision of the Board of Inquiry (now Human Rights Tribunal of Ontario), dated November 29, 2002, which held that the Ministry failed to comply fully with a 1998 order of the same Board relating to discrimination in the workplace. The Board made further remedial orders in its decision which were the subject of this appeal. The Court held that there was sufficient evidence before the Board to support the finding that the Ministry did not comply with its previous order. The Court then had to consider whether having found non-compliance, the Board's role was at an end, requiring the complainant to return to the Commission to begin anew with a fresh complaint. The Court held that this would be contrary to the intent of the *Code*, the purpose of which is to eradicate discrimination. The Court held that it was open to the Board, as part of its ongoing obligation to oversee implementation, to recast its original orders to meet what it found to be a continuing problem. Leave has been granted to the Ministry to bring a further appeal of the Board's decision to the Ontario Court of Appeal.

## 5. Gismondi v. Ontario Human Rights Commission (Ont. Div. Ct.)

This was a judicial review of the Commission's decision to exercise its discretion under s. 34 and s. 37 of the *Code* to not deal with Mr. Gismondi's human rights complaint. The Commission's reasons for not dealing with the complaint were that the complaint was filed too late and that this delay was not incurred in good faith. The Court considered the standard of review to be applied on a judicial review of the exercise of the Commission's discretion under sections 34 and 37 of the *Code*. Given the Commission's acknowledged expertise in dealing with human rights complaints, the purpose of the legislation and the nature of the particular problem being addressed by the Court on a review of a section 34 or 37 decision, the Court concluded that the Commission's decisions in such matters are entitled to the degree of deference found at the "patent unreasonableness" end of the spectrum of review. The Court went on to find that the decisions of the Commission were not patently unreasonable in this case. In addition, the Court held that the Commission met all the requirements of procedural fairness.

## 6. Baylis-Flannery v. Walter DeWilde c.o.b. as Tri Community Physiotherapy (No. 2) (H.R.T.O.)

The Human Rights Tribunal of Ontario ruled that the respondent discriminated against the complainant because of her race and sex, sexually and racially harassed her, made sexual advances, and ultimately terminated her employment

because she objected to his conduct. This decision represents the first time the Tribunal explicitly recognized and applied the concept of intersectionality with respect to both liability and remedy. The Tribunal found that the intersectionality of the discrimination based on sex and race exacerbated the complainant's mental anguish. The Tribunal found that the respondent sexually and racially harassed the complainant because she was a young black woman over whom he could assert economic power and control. He also repeatedly diminished her because of his racist assumptions about the sexual promiscuity of black women. The Tribunal awarded the complainant \$25,000 in general damages for sex discrimination, sexual solicitation and harassment, and reprisal, and \$10,000 in general damages for racial discrimination and racial harassment. The Tribunal also awarded \$10,000 for mental anguish and \$3,384 for lost wages. In addition, the Tribunal also ordered the respondent to fulfill a series of public interest remedies.

## **Accountability Framework**

The Commission's Accountability Framework establishes targets for the organization's performance in the coming year and reports on achievements against previously-established targets.

The following is a summary of achievements against targets in the 2003-2004 fiscal year.

## SERVICE AREA

## **2003-2004 COMMITMENTS**

#### **Enforcement**

- Inquiry Service Representatives will answer 70% of telephone inquiries.
- Achieve at least a 70% settlement rate in cases in which mediation has been attempted at the Commission.
- The average age of cases in the investigation inventory will be no more than 14 months.
- Average age of case inventory will be less than 12 months.

## **Promotion**

- In partnership, implement age discrimination public awareness campaign and related public education activities.
- Develop framework for Aboriginal Human Rights Program.
- Achieve a satisfaction rate of 80+% among participants for all evaluated public education.

## Advancement

- Release the Consultation Report on Disability and Education.
- Release guidelines on application of the Code with regards to issues of disability in the education sector.
- Develop consultation framework on the ground of race.
- Release consultation report on racial profiling.
- Undertake further work to promote accessibility among service providers in Ontario.

#### SERVICE AREA

#### 2003-2004 ACHIEVEMENTS

## **Enforcement**

- Inquiry Service Representatives answered 63.5% of telephone inquiries.
- Achieved a 71% settlement rate in cases in which mediation was attempted at the Commission.
- The average age of cases in the investigation inventory was 17.5 months on March 31, 2004.
- Average age of case inventory was 10.8 months on March 31, 2004.

## **Promotion**

- Implemented age discrimination public awareness campaign in partnership with Shoppers Drug Mart and CARP. Produced and distributed brochure on age discrimination against older Ontarians.
- Evaluated Aboriginal Program.
- Met and exceeded 80% satisfaction rate among participants at public education events.
- Released revised edition of Human Rights at Work Guide in partnership with the Human Resources Professionals Association.

## Advancement

- Released consultation report on disability and education, The Opportunity to Succeed: Achieving Barrier-free Education for Students with Disabilities.
- Completed preliminary work for guidelines on application of the Code with regards to issues of disability in the education sector.
- Developed framework for policy development on the ground of race.
- Released consultation report on racial profiling, Paying the Price: The Human Cost of Racial Profiling.
- Finalized report on restaurant accessibility with seven major chains: Dining Out Accessibly and received commitments from restaurant chains to address issue of accessibility.

The following are the Commission's public commitments for the 2004-2005 fiscal year.

## SERVICE AREA

#### **2004-2005 COMMITMENTS**

#### Enforcement

- For complaint inquiries, the "call abandoned rate" will be less than 30%.
- Achieve a settlement rate of at least 70% in cases in which mediation is attempted.
- Average age of case inventory will be less than 12 months.

## **Promotion**

- In partnership, develop one public awareness campaign and related public education activities.
- Review framework for Aboriginal Human Rights Program.
- Achieve a satisfaction rate of 80+% among participants at public education events.

## Advancement

- Initiate work on phase one of family status project.
- Release guidelines on application of the *Code* related to issues of disability in the education sector.
- Conduct Policy Dialogue as part of policy development on the ground of race.
- Follow up on recommendations set out in the Disability and Education Consultation Report.
- Follow up on recommendations in the Racial Profiling Report.
- Expand Restaurant Initiative to other chains.

## **Tables**

Table 1: New Complaints Filed by Social Area and Grounds Cited
Total Number of New Complaints: 2.450

							101	ai Nui	iibei o	INGM	Comp	iaiiil5.	2,450								
Accommoda- tion	. 7	2	10	0	1	4	48	13	11	6	11	11	29	0	4	10	5	8	180	90	3.67%
Contracts	34	1	1	0	0	1	36	2	0	0	1	0	3	0	1	1	1	0	82	40	1.63%
Employment	171	107	25	8	11	74	1090	223	90	45	183	0	502	1	240	586	229	77	3662	1940	79.18%
Services	12	37	16	1	5	18	211	43	18	6	34	4	140	0	17	31	10	9	612	346	14.12%
Vocational Associations	8	2	0	0	1	1	22	4	1	0	3	0	8	0	1	5	2	0	58	34	1.39%
Total Grounds	232	149	52	9	18	98	1407	285	120	57	232	15	682	1	263	633	247	94	4594	2450	100
Percent of Grounds Cited	5.05%	3.2%	1.13%	0.20%	0.39%	2.13%	30.63%	6.20%	2.61%	1.24%	5.05%	0.33%	14.85%	0.02%	5.72%	13.78%	5.38%	2.05%	100%		
Percent of Total Complaints Filed	9.47%	6.08%	2.12%	0.37%	0.73%	4.00%	57.43%	11.63%	4.90%	2.33%	9.47%	0.61%	27.84%	0.04%	10.73%	25.84%	10.08%	3.84%			
	Age	Ancestry	Association	Breach of Settlement	Citizenship	Creed	Disability	Ethnic Origin	Family Status	Marital Status	Place of Origin	Public Assistance	Race & Colour	Record of Offences	Reprisal	Sex & Pregnancy	Sexual Harassment	Sexual Orientation	Sum of Categories	Total Complaints Per Social Area	Percentage of all Complaints

<sup>\*</sup>Note: Because complaints can involve multiple grounds, the sum by grounds exceeds the total for all complaints filed, and the corresponding percentages of total complaints exceed 100%.

Table 2: Settlements by Ground in Cases Mediated in 2003/2004

	Number Receiving Damages	Monetary Damages	Average
Total for All Grounds*	746	\$5,185,156.23	\$6,950.61
Sexual Orientation	16	\$93,270.00	\$5,829.38
Sexual Harassment	70	\$503,939.63	\$7,199.14
Sex & Pregnancy	150	\$880,248.26	
Reprisal	65	\$519,660.20	
Race & Colour	81	\$565,001.00	
Public Assistance	7	\$3,029.64	
Place of Origin	31	\$148,364.64	
Marital Status	9	\$24,650.00	. ,
Family Status	18	\$101,750.00	
Ethnic Origin	32	\$259,644.28	
Disability	210	\$1,734,034.50	·
Creed	12	\$43,822.00	
Citizenship	4	\$25,056.00	
Breach of Settlement	<u></u>	\$37,500.00	
Association	5	\$14,700.00	
Ancestry	17	\$98,549.64	
Age	18	\$131,936.44	\$7,329.80

<sup>\*</sup>Note: Because complaints can involve multiple grounds, the total sum of monetary damages by ground exceeds the sum of monetary damages by complaints \$2,653,769.21

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**Table 3: Complaints Closed by Disposition and Grounds** Total Number of Complaints Closed: 2,038

16	22	6	1	1	11	147	37	9	7	22	4	79	2	25	52	12	7	460	253	12.41%
0	1	0	1	0	0	6	1	0	0	1	0	4	0	1	4	3	0	22	12	0.59%
60	12	3	2	1	8	160	29	43	28	19	30	42	0	20	56	7	6	526	245	12.02%
15	7	3	0	0	2	232	13	8	3	4	1	33	1	10	36	15	3	386	286*	14.03%
18	29	1	2	0	24	160	45	10	0	38	0	66	0	30	66	21	7	517	275	13.49%
49	49	14	4	17	26	418	90	38	16	79	10	207	0	113	260	114	31	1535	778	38.17%
12	15	5	0	8	11	104	25	10	6	23	0	54	1	10	48	10	12	354	189	9.27%
170	135	32	10	27	82	1227	240	118	60	186	45	485	4	209	522	182	66	3800	2038	100%
4.47%	3.55%	0.84%	0.26%	0.71%	2.16%	32.29%	6.32%	3.11%	1.58%	4.89%	1.18%	12.76%	0.11%	5.50%	13.74%	4.79%	1.74%	100.00		
Age	Ancestry	Association	of Settlement	Citizenship	Creed	Disability	Ethnic Origin	Family Status	Marital Status	Place of Origin	ublic Assistance	Race & Colour	cord of Offences	Reprisal	ex & Pregnancy	xual Harassment	exual Orientation	um of Categories	Total for All Complaints	Percentage of all Complaints
	0 60 15 18 49 12 170	0 1 60 12 15 7 18 29 49 49 12 15 170 135 4.47% 3.55%	0 1 0 60 12 3 15 7 3 18 29 1 49 49 14 12 15 5 170 135 32 4.47% 3.55% 0.84%	0 1 0 1 60 12 3 2 15 7 3 0 18 29 1 2 49 49 14 4 12 15 5 0 170 135 32 10 4.47% 3.55% 0.84% 0.26%	0 1 0 1 0 60 12 3 2 1 15 7 3 0 0 18 29 1 2 0 49 49 14 4 17 12 15 5 0 8 170 135 32 10 27 4.47% 3.55% 0.84% 0.26% 0.71%  Additional of the state of th	0 1 0 1 0 0  60 12 3 2 1 8  15 7 3 0 0 2  18 29 1 2 0 24  49 49 14 4 17 26  12 15 5 0 8 11  170 135 32 10 27 82  4.47% 3.55% 0.84% 0.26% 0.71% 2.16%  by open and one of the control of th	0 1 0 1 0 0 6  60 12 3 2 1 8 160  15 7 3 0 0 2 232  18 29 1 2 0 24 160  49 49 14 4 17 26 418  12 15 5 0 8 11 104  170 135 32 10 27 82 1227  4.47% 3.55% 0.84% 0.26% 0.71% 2.16% 32.29%  by our of the property	0 1 0 1 0 0 6 1  60 12 3 2 1 8 160 29  15 7 3 0 0 2 232 13  18 29 1 2 0 24 160 45  49 49 14 4 17 26 418 90  12 15 5 0 8 11 104 25  170 135 32 10 27 82 1227 240  4.47% 3.55% 0.84% 0.26% 0.71% 2.16% 32.29% 6.32%  4.47% 3.55% 0.84% 0.26% 0.71% 2.16% 32.29% 6.32%	0 1 0 1 0 0 6 1 0  60 12 3 2 1 8 160 29 43  15 7 3 0 0 2 232 13 8  18 29 1 2 0 24 160 45 10  49 49 14 4 17 26 418 90 38  12 15 5 0 8 11 104 25 10  170 135 32 10 27 82 1227 240 118  4.47% 3.55% 0.84% 0.26% 0.71% 2.16% 32.29% 6.32% 3.11%  8 4.47% 3.55% 0.84% 0.26% 0.71% 2.16% 32.29% 6.32% 3.11%	0 1 0 1 0 0 6 1 0 0  60 12 3 2 1 8 160 29 43 28  15 7 3 0 0 2 232 13 8 3  18 29 1 2 0 24 160 45 10 0  49 49 14 4 17 26 418 90 38 16  12 15 5 0 8 11 104 25 10 6  170 135 32 10 27 82 1227 240 118 60  4.47% 3.55% 0.84% 0.26% 0.71% 2.16% 32.29% 6.32% 3.11% 1.58%  by application of the control o	0 1 0 1 0 0 6 1 0 0 1  60 12 3 2 1 8 160 29 43 28 19  15 7 3 0 0 2 232 13 8 3 4  18 29 1 2 0 24 160 45 10 0 38  49 49 14 4 17 26 418 90 38 16 79  12 15 5 0 8 11 104 25 10 6 23  170 135 32 10 27 82 1227 240 118 60 186  4.47% 3.55% 0.84% 0.26% 0.71% 2.16% 32.29% 6.32% 3.11% 1.58% 4.89%  by apply	0 1 0 1 0 0 6 1 0 0 1 0 0 6 1 0 0 1 0 0 6 1 0 0 1 0 0 1 0 0 0 1 0 0 0 0	0 1 0 1 0 0 6 1 0 0 4  60 12 3 2 1 8 160 29 43 28 19 30 42  15 7 3 0 0 2 232 13 8 3 4 1 33  18 29 1 2 0 24 160 45 10 0 38 0 66  49 49 14 4 17 26 418 90 38 16 79 10 207  12 15 5 0 8 11 104 25 10 6 23 0 54  170 135 32 10 27 82 1227 240 118 60 186 45 485  4.47% 3.55% 0.84% 0.26% 0.71% 2.16% 32.29% 6.32% 3.11% 1.58% 4.89% 1.18% 12.76%  by august of the body of the bod	0 1 0 1 0 0 6 1 0 0 4 0  60 12 3 2 1 8 160 29 43 28 19 30 42 0  15 7 3 0 0 2 232 13 8 3 4 1 33 1  18 29 1 2 0 24 160 45 10 0 38 0 66 0  49 49 14 4 17 26 418 90 38 16 79 10 207 0  12 15 5 0 8 11 104 25 10 6 23 0 54 1  170 135 32 10 27 82 1227 240 118 60 186 45 485 4  4.47% 3.55% 0.84% 0.26% 0.71% 2.16% 32.29% 6.32% 3.11% 1.58% 4.89% 1.18% 12.76% 0.11% as a constant of the constant	0 1 0 1 0 0 0 6 1 0 0 1 0 4 0 1  60 12 3 2 1 8 160 29 43 28 19 30 42 0 20  15 7 3 0 0 2 232 13 8 3 4 1 33 1 10  18 29 1 2 0 24 160 45 10 0 38 0 66 0 30  49 49 14 4 17 26 418 90 38 16 79 10 207 0 113  12 15 5 0 8 11 104 25 10 6 23 0 54 1 10  170 135 32 10 27 82 1227 240 118 60 186 45 485 4 209  4.47% 3.55% 0.84% 0.26% 0.71% 2.16% 32.29% 6.32% 3.11% 1.58% 4.89% 1.18% 12.76% 0.11% 5.50%  4.47% 3.55% 0.84% 0.26% 0.71% 2.16% 32.29% 6.32% 3.11% 1.58% 4.89% 1.18% 12.76% 0.11% 5.50%	0 1 0 1 0 0 6 1 0 0 1 0 4 0 1 4  60 12 3 2 1 8 160 29 43 28 19 30 42 0 20 56  15 7 3 0 0 2 232 13 8 3 4 1 33 1 10 36  18 29 1 2 0 24 160 45 10 0 38 0 66 0 30 66  49 49 49 14 4 17 26 418 90 38 16 79 10 207 0 113 260  12 15 5 0 8 11 104 25 10 6 23 0 54 1 10 48  170 135 32 10 27 82 1227 240 118 60 186 45 485 4 209 522  4.47% 3.55% 0.84% 0.26% 0.71% 2.16% 32.29% 6.32% 3.11% 1.58% 4.89% 1.18% 12.76% 0.11% 5.50% 13.74% 50 10 10 10 10 10 10 10 10 10 10 10 10 10	0 1 0 1 0 0 6 1 0 0 4 0 1 4 3  60 12 3 2 1 8 160 29 43 28 19 30 42 0 20 56 7  15 7 3 0 0 2 232 13 8 3 4 1 33 1 10 36 15  18 29 1 2 0 24 160 45 10 0 38 0 66 0 30 66 21  49 49 14 4 17 26 418 90 38 16 79 10 207 0 113 260 114  12 15 5 0 8 11 104 25 10 6 23 0 54 1 10 48 10  170 135 32 10 27 82 1227 240 118 60 186 45 485 4 209 522 182  4.47% 3.55% 0.84% 0.26% 0.71% 2.16% 32.29% 6.32% 3.11% 1.58% 4.89% 1.18% 12.76% 0.11% 5.50% 13.74% 4.79% 13.55% 0.84% 0.26% 0.71% 2.16% 32.29% 6.32% 3.11% 1.58% 4.89% 1.18% 12.76% 0.11% 5.50% 13.74% 4.79% 13.55% 0.84% 0.26% 0.71% 2.16% 32.29% 6.32% 3.11% 1.58% 4.89% 1.18% 12.76% 0.11% 5.50% 13.74% 4.79% 13.55% 0.84% 0.26% 0.71% 2.16% 32.29% 6.32% 3.11% 1.58% 4.89% 1.18% 12.76% 0.11% 5.50% 13.74% 4.79% 13.55% 0.84% 0.26% 0.71% 2.16% 32.29% 6.32% 3.11% 1.58% 4.89% 1.18% 12.76% 0.11% 5.50% 13.74% 4.79% 13.55% 0.84% 0.26% 0.71% 2.16% 32.29% 6.32% 3.11% 1.58% 4.89% 1.18% 12.76% 0.11% 5.50% 13.74% 4.79% 13.55% 0.84% 0.26% 0.71% 2.16% 32.29% 6.32% 3.11% 1.58% 4.89% 1.18% 12.76% 0.11% 5.50% 13.74% 4.79% 13.55% 0.84% 0.26% 0.71% 2.16% 32.29% 6.32% 3.11% 1.58% 4.89% 1.18% 12.76% 0.11% 5.50% 13.74% 4.79% 13.55% 0.84% 0.26% 0.71% 2.16% 32.29% 6.32% 3.11% 1.58% 4.89% 1.18% 12.76% 0.11% 5.50% 13.74% 4.79% 13.55% 0.84% 0.26% 0.71% 2.16% 32.29% 6.32% 3.11% 1.58% 4.89% 1.18% 12.76% 0.11% 5.50% 13.74% 4.79% 13.55% 0.84% 0.26% 0.71% 2.16% 32.29% 6.32% 3.11% 1.58% 4.89% 1.18% 12.76% 0.11% 5.50% 13.74% 4.79% 13.55% 0.84% 0.26% 0.71% 2.16% 32.29% 6.32% 3.11% 1.58% 4.89% 1.18% 12.76% 0.11% 5.50% 13.74% 4.79% 13.55% 0.84% 0.26% 0.71% 2.16% 32.29% 6.32% 3.11% 1.58% 4.89% 1.18% 12.76% 0.11% 5.50% 13.74% 4.79% 13.55% 0.84% 0.26% 0.71% 0.26% 0.71% 0.26% 0.71% 0.26% 0.71% 0.26% 0.71% 0.26% 0.71% 0.26% 0.71% 0.26%	0 1 0 1 0 0 6 1 0 0 4 0 1 4 3 0  60 12 3 2 1 8 160 29 43 28 19 30 42 0 20 56 7 6  15 7 3 0 0 2 232 13 8 3 4 1 33 1 10 36 15 3  18 29 1 2 0 24 160 45 10 0 38 0 66 0 30 66 21 7  49 49 14 4 17 26 418 90 38 16 79 10 207 0 113 260 114 31  12 15 5 0 8 11 104 25 10 6 23 0 54 1 10 48 10 12  170 135 32 10 27 82 1227 240 118 60 186 45 485 4 209 522 182 66  4.47% 3.55% 0.84% 0.26% 0.71% 2.16% 32.29% 6.32% 3.11% 1.58% 4.89% 1.18% 12.76% 0.11% 5.50% 13.74% 4.79% 1.74%  18 29 1 2 0 24 160 45 10 0 38 16 79 10 207 0 113 260 114 31  19 10 135 32 10 27 82 1227 240 118 60 186 45 485 4 209 522 182 66	0 1 0 1 0 0 6 1 0 0 0 6 1 0 0 1 0 4 0 1 4 3 0 22  60 12 3 2 1 8 160 29 43 28 19 30 42 0 20 56 7 6 526  15 7 3 0 0 2 232 13 8 3 4 1 33 1 10 36 15 3 386  18 29 1 2 0 24 160 45 10 0 38 0 66 0 30 66 21 7 517  49 49 14 4 17 26 418 90 38 16 79 10 207 0 113 260 114 31 1535  12 15 5 0 8 11 104 25 10 6 23 0 54 1 10 48 10 12 354  170 135 32 10 27 82 1227 240 118 60 186 45 485 4 209 522 182 66 3800  4.47% 3.55% 0.84% 0.26% 0.71% 2.16% 32.29% 6.32% 3.11% 1.58% 4.89% 1.18% 12.76% 0.11% 5.50% 13.74% 4.79% 1.74% %  8 8 9 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	0 1 0 1 0 1 0 0 6 1 0 0 1 0 0 4 0 1 4 3 0 22 12  60 12 3 2 1 8 160 29 43 28 19 30 42 0 20 56 7 6 526 245  15 7 3 0 0 2 232 13 8 3 4 1 33 1 10 36 15 3 386 286  18 29 1 2 0 24 160 45 10 0 38 0 66 0 30 66 21 7 517 275  49 49 14 4 17 26 418 90 38 16 79 10 207 0 113 260 114 31 1535 778  12 15 5 0 8 11 104 25 10 6 23 0 54 1 10 48 10 12 354 189  170 135 32 10 27 82 1227 240 118 60 186 45 485 4 209 522 182 66 3800 2038  4.47% 3.55% 0.84% 0.26% 0.71% 2.16% 32.29% 6.32% 3.11% 1.58% 4.89% 1.18% 12.76% 0.11% 5.50% 13.74% 4.79% 1.74% 96  18 98 90 90 90 90 90 90 90 90 90 90 90 90 90

Note: Because complaints can involve multiple grounds, the sum by grounds exceeds the total for all complaints filed.

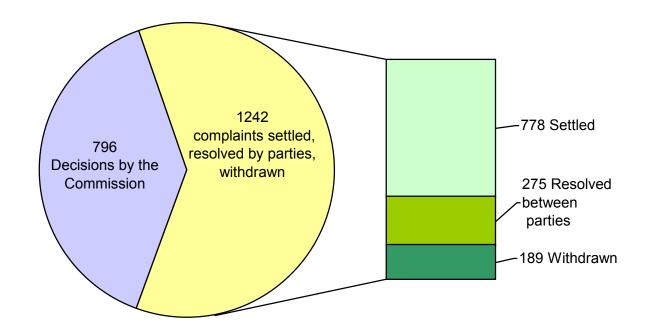
\*A total of 288 complaints were referred to the Human Rights Tribunal during fiscal 2003-04. Two additional complaints, which had been previously closed by the Commission, were referred following reconsideration under section 37 of the *Code*.

Table 4: Complaints Closed by Disposition and Social Area Total Number of Complaints Closed: 2,038

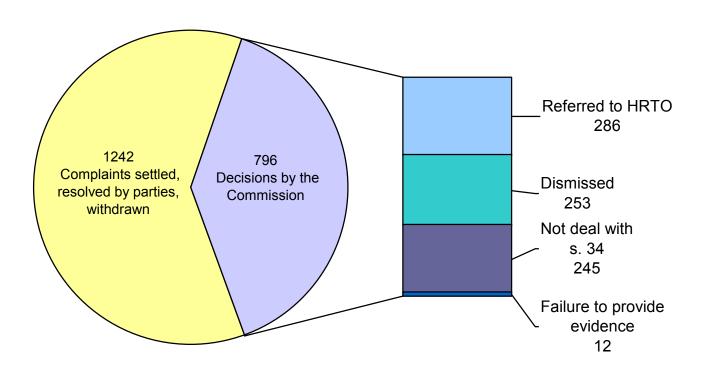
Diamiacad	7	4	167	70		050	
Dismissed	7	1	167	73	5	253	12.41%
Failure to Provide Evidence	0	0	12	0	0	12	0.59%
Not Deal with (Sec. 34)	33	34	135	34	9	245	12.02%
Referred to Human Rights Tribunal	12	0	56	217	1	286	14.03%
Resolved	3	0	176	95	1	275	13.49%
Settled	34	0	672	68	4	778	38.17%
Withdrawn	5	0	161	22	1	189	9.27%
Total	94	35	1379	509	21	2038	100%
Percentage	4.61%	1.72%	67.66%	24.98%	1.03%	100%	
	Accommodation	Contract	Employment	Services	Vocational Associations	Sum of Categories	Percentage of all complaints

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## **Resolved Cases: Details on Settlements**

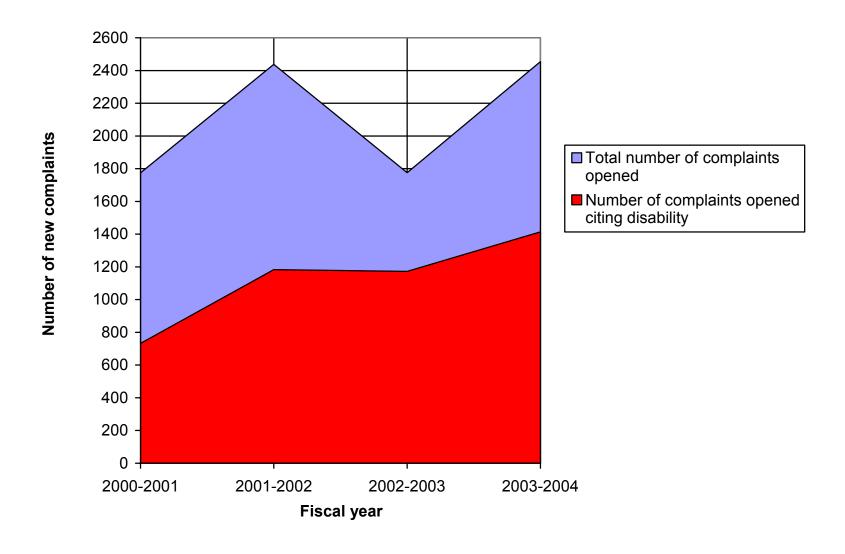


## **Breakdown of Commission Decisions**



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## Number of complaints citing disability



## **Human Rights Tribunal of Ontario Decisions & Settlements**

Decisions	Grounds
St. Hill v. VRM Investments Ltd., et al.	family status
Weiher v. Polhill	disability
Morrison, Anton, Vapiwalla, McLean, Duhaney v. Motsewetsho and Patrons Online	sex, sexual harassment, sexual solicitation, ethnic origin, reprisal
Gibbons and Ladouceur v. Sports Medic Inc., et al	sex, sexual harassment, solicitation
Cunanan v. Boolean Developments Ltd., et al.	family status, age, association
Baylis-Flannery v. De Wild, Tri Community Physiotherapy	sex, sexual solicitation, harassment, race, sexual harassment, reprisal
Settlements	Grounds
Opeitum v. Cancer Care Ontario et al.	race, colour, sex, reprisal, harassment
Mohammed-Ali v. Skylink Technologies Inc., et al.	creed, race, ethnic origin, reprisal
Burga v. Airline Services International Inc., Et al.	sex
Lewis v. Neurosurgery Associates et al.	disability
Lawson v. U of T et al.	creed, citizenship, reprisal
Negin v. The Equitable Trust Company et al.	family status
Powers v. Iskar Tools Inc., et al.	disability
Borden v. Penwest Development Corp. Ltd. o/a Bond Place Hotel et al.	sex
Crawley v. Anne Marie Hill Housing Co- Operative Inc.	family status, sex, receipt of public assistance

rounds
r

Defina v. Canadian Thermo Windows disability Inc., et al. DiRoma v. D.K.M. Manufacturing Ltd., age, sex, ethnic origin et al Han v. 922312 Ontario Ltd. o/a Steam sex, sexual solicitation Sauna et al. Da Costa v. Lovat Tunnel Equipment race, colour, ancestry, place of origin, ethnic origin, reprisal Inc., et al. Stephenson v. City of Toronto disability Jansen v. Syncromesh Inc., et al. disability Onoriode v. Woodbine building Supply race, colour, place of origin Ltd.. et al. Livingstone v. Club Monaco Corp., et family status, reprisal al. Jane Doe v. An Ontario School Board disability et al. Stratton v. Skylink Technologies Inc. sex, sexual harassment, reprisal Mulligan v. Multiview Inc., et al. sex, reprisal, sexual harassment Ollson v. Wooden Dreams Ltd., et al. disability Lohnert v. Mother Parker's Tea & disability Coffee Basdeo v. Travel Media Ltd., et al sex, sexual solicitation Piche v. Cornwall Youth Residence sex Inc., et al.

sex

Bishop v. Royal Canadian Legion

(Talbot Trail Branch 613) et al.

Settlements

**Grounds** 

MacPherson v. Southern Supplies Ltd.,

et al.

Epstein v. York Condo Corp. 67 et al. creed

Geminiuc v. DMR Financial Services

Group Inc., et al.

contracts

disability

Cousineau v. Rainbow District School

Board

disability

Ellery v. Orion Bus Industries Ltd. et al. disability, reprisal

Reid, Mason v. Silex Inc. et al. race, colour, ancestry, place of origin,

ethnic origin

Armstrong v. City Buick Pontiac

Cadillac Ltd. et al.

race, colour, reprisal

Cooper v. Beech Hall Housing

Cooperative Inc.

disability, receipt of public assistance

Somerville v. Pickerel Lake Lodge Ltd.

et al.

family status

Roach v. Days Inn et al. ancestry

Saxon v. Corporation of the Town of

Amherstburg

disability

## Superior Court of Justice Divisional Court (Judicial Review)

Campbell v. OHRC race, colour, ancestry, ethnic origin,

place of origin, disability

Cespedes v. University of Toronto and OHRC

race, colour, ancestry, ethnic origin

Chol v. York University and OHRC

ancestry, colour, place of origin, race

Gismondi v. Corporation of the City of Toronto and OHRC

age

Gurofsky v. Fanshaw College and

disability

OHRC

sex, harassment, disability, reprisal

O.N., A Minor by his litigation guardian, N.N., A Minor by his litigation guardian, and C.K. v. OHRC

disability

Mianowski v. OHRC and Lever Ponds

disability

Okafor v. Her Majesty the Queen and

OHRC

marital status, race, colour, family status, ethnic origin, creed, disability

Pieters v. University of Toronto and

OHRC

race

Pritchard v. OHRC

Layzell v. OHRC

sex, sexual harassment, reprisal

Sleiman v. OHRC and AG of Ontario

sex, family status, marital status

Way v. Dufferin Peel Catholic District School Board et al. and OHRC

marital status, age

Superior Court of Justice (Civil)

Farris v. Staubach Ontario Inc. and

sexual harassment

OHRC

ancestry

Lacasse v.OHRC et al.

## Superior Court of Justice Divisional Court (Appeal)

Ministry of Correctional Services et al. v. Michael McKinnon and OHRC

race, ancestry, ethnic origin, harassment

## Court of Appeal for Ontario

Brillinger v. The Canadian Lesbian and Gay Archives.and OHRC

sexual orientation

Iness v. Caroline Co-operative Housing Inc. et al. and OHRC

receipt of public assistance

Pieters v. University of Toronto and OHRC

race

sex

## **Supreme Court of Canada**

Parry Sound (District) Social Services Administration Board v. OPS et al. and OHRC

Pritchard v. OHRC sex, sexual harassment, reprisal

**Financial Statement** 2003-2004 Actual Year-End Financial Position (\$'000)

	2003-04 Printed Estimates	Revised Budget Mar. 31, 2004	Actual Expenditure Mar. 31, 2004		3-04 I Variance
				\$	% of Revised Budget
Salaries & Wages	9,132.1	9,132.1	8,249.6	882.5	9.7
Employee Benefits	969.4	969.4	990.4	(21.0)	(2.2)
Other Direct Operating Expenses (ODOE)	2,087.9	2,087.9	2,742.2	(654.3)	(31.3)
	12,189.4	12,189.4	11,982.2	207.2	1.7

Note: The OHRC 2003-2004 year-to-date expenditure of \$11,982.8 was decreased by the year-to-date revenues of \$0.6, for a net actual expenditure of \$11,982.2